

Chabot-Las Positas Community College District

Other Post-Employment Benefits (OPEB)

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Table of Contents

Primer (Definitions and District Numbers)

The Challenge

Recent Developments

Comprehensive Solution



Primer (Definitions)

- ◆ <u>OPEB</u> refers to "other post-employment benefits", meaning other than pension benefits
- ◆ GASB 45 requires districts to account for OPEB liabilities
- ◆ <u>Actuarial Valuation</u> estimates district unfunded liability
- ◆ <u>Annual Required Contribution (ARC)</u> determines how much a district should set aside
- ◆ <u>Unfunded Actuarial Accrued Liability</u> (benefits <u>already earned</u> by current and former employees but not yet provided for) amortized over 30 years
- ◆ <u>Pay-As-You-Go</u> is funding only the current year expense. No additional amount is set aside

ARC is the sum of:

a. <u>Normal Cost</u> for the year (the present value of future benefits <u>being earned</u> by current employees)



Primer (District Numbers)

• Actuarial Valuation: \$82 million (at 5% discount rate)

◆ Annual Required Contribution: \$7,195,292

• Normal Cost: \$3,553,426

Unfunded Actuarial

Accrued Liability \$3,641,866

• Pay-As-You-Go \$3.4 million 2008-09

\$5.2 million 2015-16

\$8.0 million 2034-35



Primer (District Numbers)

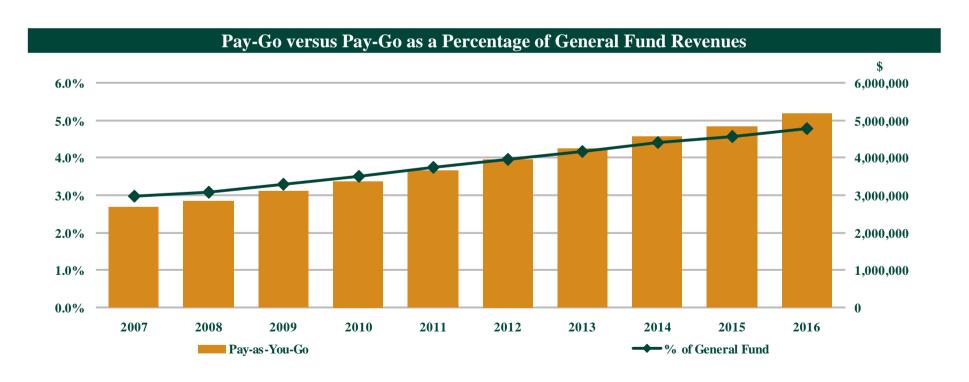
Pay-As-You-Go

Year	Amount
1997 – 98	\$790,152
1998 – 99	\$827,331
1999 - 00	\$826,559
2000 - 01	\$1,083,961
2001 - 02	\$1,199,584
2002 - 03	\$1,392,620
2003 - 04	\$1,916,069
2004 - 05	\$2,300,159
2005 - 06	\$2,629,110
2006 - 07	\$2,745,659
2007 - 08 (est)	\$3,305,878
2008-09 Projected	\$3,471,172
2015-16	\$5.2 million
2034-35	\$8.0 million



The Challenge – Pay-As-You will Consume Greater Percentage of Budget

- Pay-As-You-Go retiree health costs are expected to consume a greater percentage of the General Fund Budget
 - Pay-As-You-Go is expected to increase from \$2.7 million or 2.97% of the General Fund in 2007 to \$5.2 million or 4.78% of the General Fund in 2016, even when assuming a 2% annual growth in General Fund revenues





The Challenge: Rising Medical Cost

YEAR	PREMIUM INCREASE							
2005-06 to 2008-09	(AGGREGATE)							
KAISER	37%							
BLUE CROSS HMO	17%							
BLUE CROSS PPO	30%							
DENTAL	52%							



The Challenge: Benefit Continues

SCHEDULE OF PERCENTAGE CO-PAYMENTS BASED ON ACTIVE EMPLOYEE PAID LEVEL OF MEDICAL PREMIUM

YEARS OF SERVICE – FULL TIME

	10	11	12	13	14	15	16	17	18	19	20	21	22	23	24	25	26	27	28	29	30
55	X	X	X	X	X	75	70	65	60	55	50	45	40	35	30	25	20	15	10	5	0
56	X	X	X	X	75	70	65	60	55	50	45	40	35	30	25	20	15	10	5	0	0
57	X	X	X	75	70	65	60	55	50	45	40	35	30	25	20	15	10	5	0	0	0
58	X	X	75	70	65	60	55	50	45	40	35	30	25	20	15	10	5	0	0	0	0
59	X	75	70	65	60	55	50	45	40	35	30	25	20	15	10	5	0	0	0	0	0
60	75	70	65	60	55	50	45	40	35	30	25	20	15	10	5	0	0	0	0	0	0
61	70	65	60	55	50	45	40	35	30	25	20	15	10	5	0	0	0	0	0	0	0
62	65	60	55	50	45	40	35	30	25	20	15	10	5	0	0	0	0	0	0	0	0
63	60	55	50	45	40	35	30	25	20	15	10	5	0	0	0	0	0	0	0	0	0
64	55	50	45	40	35	30	25	20	15	10	5	0	0	0	0	0	0	0	0	0	0
65	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0



Recent Developments

What We Know Now That We Did Not Know A Year Ago

- ➤ Governor's Commission on OPEB: Findings and Recommendations
- ➤ Legislation on Health Care
- > CalPERS Trust
- > State Budget



Recent Developments – *Continued*

Governor's Commission on OPEB

Findings:

- > The Unfunded Liability Statewide is at Least \$118 Billion
- > 82% of California Public Employers Provide OPEB Benefits to Retirees
- > Pay As You Go Approach Continues to be the Predominate Funding Strategy
- > 22% Pre-fund at Same Level



Recent Developments – *Continued*

Recommendations:

- Group 1: Identify and Prefund Financial Obligations
- Group 2: Limit Contribution Volatility and Use Smoothing Methods Judiciously
- Group 3: Increase Transparency and Accountability
- Group 4: Improve Plan Design and Communicate with Employees
- Group 5: Provide Independent Analysis
- Group 6: Strengthen Governance and Enhance Transparency
- Group 7: Coordinate with Medicare
- Group 8: Advocate Federal Tax Law Changes



Recent Developments- Continued

- ◆ CalPERS OPEB Trust Fund Open to all California Community College Districts
- ◆ Legislation on Health Reform Federal and State Solutions not Likely in the Near Future
- ◆ State Budget State Budget is Negatively Impacted by the Worsening Economy



Comprehensive Solution

Resolution Must Follow and be Part of District's Fiscal Policy and Management Reduce the Liability

- ▶ Negotiate to Reduce or Eliminate Benefits for New Employees
- ▶ Negotiate to Reduce Benefits for Current Employees (Hired After Certain Dates)
- ▶ Offer "In-lieu" of Benefits
- Offer Health Reimbursement Accounts (Defined Contribution Plan)
- ▶ Negotiate with Carriers for Lower Premiums



Comprehensive Solution – *Continued*

Prefund the Liability

- ◆ Set Aside Dollar Amount, as a Percentage of Salary OR Lump Sum Amount
- ◆ Capture Annual Savings from Attrition and Use to Pre-fund
- ◆ Consider Other One-time Monies, e.g. Asset Sale

Sample Collective Bargaining Language:

In order to partially cover the cost of post employment health benefits, the parties agree that the district will contribute and set aside X% of bargaining unit salaries in a separate fund (trust) designated for this purpose.



Comprehensive Solution – *Continued*

ISSUE OPEB BONDS

- ◆ Manage the Liability
- ◆ When Invested, Can Earn Higher Interest which, in and Itself, can Reduce the Liability
- ◆ Long Term Solution to a Long Term Problem
- ◆ Include "Safety Valve" to Pay Off Debt Early
- ◆ Issue Incremental Amounts

